

Country¹ & Project No.: INDONESIA SO 104981
B/R No.: 902

➤ BUDGET REVISION FOR SOs FOR THE APPROVAL OF THE DED & COO

	<u>Initials</u>	<u>In Date</u>	<u>Out Date</u>	<u>Reason For Delay</u>
<u>ORIGINATOR</u>				
Country Office or Regional Bureau on behalf of Country Office
<u>CLEARANCE</u>				
Regional Director,
Project Budget & Programming Officer, RMBP
Chief, RMBP
Chief, ODLT
Director, ODL
Director and Deputy CFO, RMB
Director, ODI (ICT operations <u>only</u>)
<u>APPROVAL</u>				
Deputy Executive Director and COO, OD

PROJECT	Previous Budget	Revision	New Budget
ODOC	US\$ 4,388,524.00	US\$ 1,582,743.00	US\$ 5,971,267.00
DSC	US\$ 4,450,792.94	US\$ 1,218,709.00	US\$ 5,669,501.94
ISC	US\$ 618,752.19	US\$ 196,101.63	US\$ 814,853.82
Total WFP cost (US\$)	US\$ 9,458,069.13	US\$ 2,997,553.63	US\$12,455,622.76

<u>TYPE OF REVISION</u>			
<input checked="" type="checkbox"/> Additional DSC	<input checked="" type="checkbox"/> Additional ODOC	<input checked="" type="checkbox"/> Extension in time	<input type="checkbox"/> Other

¹ If a regional project, please specify the countries concerned

1.0 NATURE OF REVISION:

The nature of this Budget Revision is an eighteen month- extension in time to expand and develop the existing capacity building initiatives of Special Operation 10498.1 into a significant and tangible contribution to the Disaster Risk Reduction and Emergency Preparedness and Response capabilities of the local government within Aceh as part of WFP's support to the reconstruction and rehabilitation process in Banda Aceh and Nias.

To be able to complete the planned activities and the additional initiatives within this Special Operation, an extension in time is therefore required. No additional resources will be needed as there are sufficient funds available to fully cover future operational costs. The extension in time is from 1 October 2010 to 31 March 2012.

1.1 BACKGROUND:

A Special Operation in 2005 set up a WFP shipping service to transport key construction materials for the post Indian Ocean Tsunami reconstruction effort. When the core shipping component was handed over to the commercial sector in 2007, the Government requested WFP to continue logistics support to all actors engaged in the reconstruction of Aceh and Nias and the WFP logistics Support Unit (LSU) provided a range of services including disseminating logistics information to humanitarian partners, providing material handling equipment on a cost recovery basis and referring agencies to commercial shipping operators. Building on 5 years of experience, the LSU will now focus on strengthening Government capacity in logistics preparedness and response.

Currently the province of Aceh is in an interim period of having undertaken a massive reconstruction and development programme that has improved the lives of the population; sustainable development is the key to maintain growth in the province. Hence, there are numbers of initiatives driven by the Governor of Aceh that are aimed at encouraging this growth, and which include the management and mitigation of natural disasters in an area that is prone to earthquakes and tsunamis.

Various consultations with local authorities and the Multi Donor Trust Facility concluded that the demand for WFP to continue its operations in Aceh under its current portfolio of activities and technical capabilities remains. These consultations identified a need for capacity building beyond the scope of port management and noted the results obtained from the achievements of the previous WFPLSU initiatives in Aceh would provide invaluable inputs into Disaster Risk Reduction (DRR) programmes through the retention of institutional experience and lessons learnt.

Specifically these achievements include;

- a. Rebuilding and rehabilitation of 18 ports in Aceh and Nias, including an assessment of the future needs of these ports.
- b. Logistics support provided to UN, INGOs and governmental organizations. Equipment (Duramats and Manitous) have been rented out on a cost-recovery basis for a total of 10,231 hours and logistics advice and guidance has been given to different organizations (IFRC, BRR, ferry operations, export development, UNDP) on more than 600 occasions.
- c. Training provided to 2,083 personnel in 25 port management modules.
- d. Meaningful data is now available on vessels and traffic flows that will assist port management in their strategic planning and budgeting.
- e. Discussions have been held and will be pursued with the University of Syiah Kuala to include the training modules in the university curriculum. It is to note that at the end of the final training, all course materials have been handed over to the University.

1.2 JUSTIFICATION:

A natural progression for WFP Logistics Support Unit (LSU) working in consultation with the Multi Donor Fund and partners, being the lead in the Humanitarian Community for Logistics and Telecommunications clusters is to evolve from the Shipping Service Operations to the Logistics Support Unit port development concept to finally supporting Disaster Preparedness initiatives.

Thus the next phase of activities will build upon the existing achievements of WFP LSU in Aceh and incorporate an additional focus involving technical logistics and communications support to the Disaster

Management Unit in Aceh. Implementation will involve enhancing Emergency Preparedness and Response capabilities through capacity building initiatives, which are in line with WFP's overall mandate and its Memorandum of Understanding with the Government of Indonesia.

Consequently this project revision will enable the transfer of knowledge from five years of operational experience in landside logistics, port management, shipping, training, latent cargo demand forecasting into the sustainable development initiative through the Governor of Aceh, the Provincial Disaster Preparedness Agency (BPBA), UNDP DRR, UNIFEM and UNICEF.

Additionally, the aforementioned consultations conceded that advocacy for capacity building has not previously focused on logistics preparedness, and that understanding logistics parameters in mapping and mobilization of resources is vital for effective contingency planning and implementation of emergency response strategies. As far as we are aware no contingency planning exercises for Aceh have specifically focused on logistical or ICT requirements and that more general contingency planning activities are still in their conceptual development stages suggesting the timely nature of this intervention.

The 2004 tsunami caused considerable loss of life, including key staff and government officials from various ministries along the western coast of Aceh Province which negatively impacted on local government capacities across the region. Furthermore the disaster management unit in Aceh has only recently been created and is clearly struggling to establish itself, when requesting WFP's assistance the head of BPBA himself directly admitted that lack of staffing capacity was one of his most pressing concerns.

Hence, the institutional strengthening of the Disaster Management unit(s) and affiliated Ministries on Logistics Disasters Preparedness is crucial and timely.

2.0 Concept for Project Extension

Whilst support for existing outcomes from WFP LSU initiatives will be maintained in order to enhance their impact and sustainability, additional functions will be undertaken in what should logically be referred to as a forth phase of project activity.

2.1 Summary of pre-existing Project Activities

The preceding phase of project activities was comprised of 4 distinct components:

Component 1	Logistics Support	Providing Logistics Support and consultancy to private sector and humanitarian organizations operating in the NAD-Nias area
Component 2	Training and Port institutional capability	Assessing and evaluation ports and institutional capability and procuring and delivering training
Component 3	Identification and quantification of cargo prospects	Providing latent cargo demand forecasting and developing database of existing and potential cargo
Component 4	Project implementation and evaluation	Effective and efficient project implementation

The support services for component 1 activities are ongoing and implemented for requests falling within WFPs mandate and the project capacities. The objective for this component is defined as; "Efficient and safe cargo transportation to support recovery efforts of multiple stakeholders" and the related services offered are:

- Provide quay-side and cargo handling logistics support, through the rental of all-terrain handling equipment.
- Provide port and marine consultancy which would include beach head and tertiary port assessment and cargo and ship management through the intervention of port captains.
- Consult to assist humanitarian community on shipping, logistics and port operations incorporating primary, secondary and tertiary ports.

Regarding component 2; the port sustainable capacity development through Training has been completed, 2063 participants from 18 ports of Aceh and Nias were trained in 138 diverse Port and Maritime training modules over 552 training days and was completed by September 2010. An ongoing sustainable element for these

activities has been developed in collaboration with University of Syiah Kuala. This is comprised of the handover of all training modules supported by a dedicated computer with electronic copies of all training modules files, breakout sessions and related data in a room at the University, and is suitably named the WFP LSU - MDF Reference Library - Shipping , Maritime and Logistics Centre. Links with the University are being maintained to enhance sustainability and uptake of the resultant courses and reference library.

For component 3; 11 desk top computers have been released to Dinas Perhubungan and placed at 11 ports to allow data to be collated and transmitted electronically. Electronic links have been established with Dinas Perhubungan at permit WFP to down load data relevant to the movement of vessels, freight and people, this will support in the prompt up dating of the Latent cargo Demand forecasting files. Consequently an active collaboration between WFP LSU and Dinas Perhubungan will be maintained in order to enhance the sustainability and uptake of these actives through capacity building initiatives, the final exit strategy will involve a graduated withdrawal to complete the handover.

Project implementation and evaluation is integrated into project management as a standard approach, hence comment 4 will be maintained as long as the project is ongoing.

A project monitoring and evaluation review for these components was completed in June 2010 and a full report has been submitted; an additional evaluation focusing on donated assets and port operations is planned for the second quarter of 2011.

2.2 PHASE FOUR OBJECTIVE

The primary objective for this last phase of operations involves building the Emergency Preparedness and Response capacities and capabilities of the Aceh's Disaster Management Unit (BPBA) and affiliated organizations.

2.3 PHASE FOUR APPROACH

All project activities will integrate and prioritize capacity building aspects during implementation phases which will be significantly enhanced through the following consultative approach (avoiding duplication with existing government or non government programmes) which will be maintained in all activities throughout the projects remaining life cycle;

- a) Mentoring protégés within government agencies to ensure direct involvement in the implementation of all LSU operations;
- b) Embedding WFP LSU staff within government agencies to enhance links, cooperation, communications, and edification;
- c) The physical co-location of office premises for WFP LSU and BPBA.

The combination of these factors is expected to appreciably augment the impact of the training program.

The aim in establishing this approach also incorporates integrating the following aspects in a complementary manner in order to mutually enhance respective impacts:

- a) Building upon data and results from previous WFPLSU projects
- b) Retaining and handing over institutional learning,
- c) Enhancing positive cooperation with other members of the DRR community,
- d) Ensuring collaboration with members of the DRR community in Aceh / Indonesia.

2.4 PHASE FOUR ACTIVITIES

Activity 1: Develop and implement Emergency Preparedness and response Training programs.

This component aims at developing the response skills of the provincial disaster management agency in both logistics and telecommunications. A training needs assessment will be conducted to investigate local requirements, capabilities and experience levels to specify any requirements for customizing established courses and to identify potential for facilitating supplementary courses in computer literacy and related areas. Furthermore a baseline study of current capacities will be conducted to quantify the impact of the trainings provided. Logistics and ICT training modules for emergency responses have been developed at a central level; these will be tailored to local requirements as appropriate and will be disseminated through class room

sessions, table top simulation exercises and hands-on training sessions. This initiative will also be conducted in close coordination and consultation with the logistics development unit in WFP HQ, Rome.

Expected Outcome:

Improvement in capacity and capabilities of BPBA staffs in emergency logistics response and ICT knowledgebase.

Key Performance Indicators

The number of staff completing the courses, attendance rates and overall grades.

An observable improvement in BPBA staffs knowledge of these issues.

Activity 2: Emergency Preparedness and Response development.

WFPLSU will take a joint lead with BPBA in the production of a provincial contingency plan for Aceh, whilst advocating for additional involvement from affiliated organizations within the local DRR community to develop the product into an interagency initiative. Additionally a logistics disaster preparedness and response plan will be developed in accordance with WFP's role as cluster lead for logistics, this will be based upon outcomes resulting from the completion of an in depth logistics capacity assessment of the province. As the Ports of Aceh and Nias are natural gateways for social and commercial communications and transportation they are of prime importance for humanitarian and capital projects. In addition, the ports (air, sea, bus and terminals) are critical links to rapid responses and management of natural or manmade disasters. This initiative will maximize its impact through complementary approaches; using the latent cargo forecast and Port data as a baseline, maintaining close coordination with the WFP's Regional Bureau and Headquarters and developing links with interagency DRR programs such as the Subang initiative for the Asia Pacific region.

Expected Outcomes:

The creation of a Contingency Plan, a Logistic Emergency Response Plan and a Logistics Capacity Assessment for Aceh and the related areas of North Sumatra.

Key Performance Indicators

Submission of quality written reports for each of the expected outcomes.

Activity 3: Augment coordination within the DRR community at a provincial level.

Working in close collaboration with UNDP DRR_A, WFP LSU will support the develop of a coordination platform through both the disaster management unit and cluster coordination mechanisms to link organizations involved in DRR activities in Aceh to improve communications and cooperation. Assist the formulation of SOPs to establish and strengthen collective collaboration among key stakeholders at national, provincial, and district levels focusing on developing links between governmental, humanitarian and commercial organizations involved in emergency responses. Provide technical assistance to BPBA in the preparation and implementation of regulations establishing roles and responsibilities of operational governmental agencies during emergency responses. Develop initiatives aimed at the identification and subsequent incorporation of additional actors that could potentially develop vested interests and DRR operations within Aceh. Support the creation of a web based information sharing and coordination facility as appropriate or applicable.

Expected Outcomes:

Support for the creation of SOPs, MoUs and legal regulations relating to the coordination mechanisms in disaster responses in Aceh.

Key Performance Indicators

Report where possible on contributions to the realization of documented coordination agreements.

Activity 4: Asset management.

The Indonesian Governments disaster management unit in Aceh (BPBA) will be coached in the prepositioning of equipment for ready deployment in case of emergency to locations not only in Aceh and Nias, but also for the rest of Indonesia. Indeed, while the majority of the equipment procured for the implementation of the project's previous phases has been handed over to government counterparts, some equipment remains under the custody of the project. Four "Manitou" all terrain cargo handling units, 500 duramats and 4 sets of cargo lights that can be deployed by road, air or sea to areas around Indonesia and within the region that have been affected by natural disasters. The equipment will be deployed during the first hours of emergency response. The final handover of remaining equipment will incorporate a "pilot project" to utilize project synergies for enhancing the sustainability and employment rates of assets handed over to government counterparts through additional training and mentoring activities specifically related to the management of assets involved. Furthermore WFP LSU will undertake an audit of assets previously handed over to government counterparts during previous phases of the operations to verify their location, condition and utilization, any recommendations proceeding from this evaluation will be incorporated into subsequent handovers.

Expected Outcomes:

LSU equipment is maintained and prepositioned in readiness for immediate deployment in the event of an emergency.

BPBA and (future) donation recipients are trained in all directly related aspects of asset management.

Initiatives are developed and implemented to improve the sustainability of assets handed over to government counterparts.

Key Performance Indicators

Any recommendations proceeding from the audit of assets will be incorporated into the final handovers.

Activity 5: Development of a Radio Communication Network for emergency coordination in Aceh.

Establish a provincial radio communication network across 23 states in Aceh to facilitate the coordination and communication of provincial and local disaster management units. This activity involves the procurement and installation of technical equipment for HF and VHF communications. Correspondingly the project synergies (as specified under Approach) will be utilized to affect a training program directly related to the use and maintenance of the facility will be implemented with a focus on advancing the sustainability of donated assets.

Expected Outcomes:

Radio equipment is procured and installed in BPBA premises across the province.

BPBA staffs are trained in the use and maintenance of the equipment.

Specific initiatives are developed and implemented to improve the sustainability of this radio network.

Key Performance Indicators

The number of base stations and repeaters properly installed.

The numbers of BPBA staffs completing the courses, attendance rates and grades.

3.0 EXIT STRATEGY:

All equipment will be handed over to various projects in Aceh – Nias, in line with the agreements with local counterparts and donors.

WFP will include any remaining activities pertaining to this project in the new country programme that will begin on 1 January 2012. Nevertheless, proper evaluation will be conducted at the end of the Special Operation to gauge whether all or some activities need to be pursued in collaboration with local authorities. Disaster preparedness and capacity building of local and national authorities in the provinces where WFP runs its current PRRO and future country programme, have clearly been defined as a major component of WFP's strategic plan for the coming years. Following consultations with many stakeholders, there's a need for WFP to assist the government of Indonesia in filling these gaps.

4.0 FUNDING:

No additional resources will be needed as there are sufficient funds available to fully cover future operational costs under this budget revision which will be the last one under this project.

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