



**WFP Cote d'Ivoire and Liberia**  
**REGIONAL SPECIAL OPERATION SO 200234**

Country:	Cote d'Ivoire and surrounding countries; Liberia, Guinea, Mali, Burkina Faso and Ghana
Type of project:	Special Operation
Title:	Regional logistics and telecommunications augmentation in support of WFP EMOPs and PRROs in Cote d'Ivoire and Liberia.
Total cost (US\$):	<b>USD \$4,859,006</b>
Duration:	Three months, from 24 <sup>th</sup> January to 23 <sup>rd</sup> April 2011

### **Executive Summary**

Côte d'Ivoire held presidential elections on 31 October 2010; however, because of a lack of a majority winner, a runoff was held on November 28<sup>th</sup>. Due to escalating political and social pressure linked to the results of the runoff, the security situation in the country has deteriorated substantially, with frequent violent clashes between supporters of both candidates. Until now no consensus on the presidency has been reached, with both presidential candidates swearing themselves in as President of Côte d'Ivoire on 4 December 2010.

The political instability and the outbreak of violence have resulted in displacement of populations, both internally and to the neighboring countries, especially Liberia.

The objectives of this Special Operation will be the following:

#### **In Cote d'Ivoire:**

- Support and augment the logistics capacity to facilitate WFP life-saving response under IR EMOP 200226, as well as the planned EMOP. Additionally this Special Operation will assist in securing the continuation of PRRO 106720 and respond to any additional needs as the crisis is expected to worsen in the coming months.
- Ensure operational continuation through sufficient and appropriate ICT equipment, infrastructure and common services to facilitate the implementation of live-saving relief operations.

#### **In Liberia:**

- Support and augmentation to the existing logistics capacity in the country to facilitate the WFP response under Liberian IR EMOP 200227, as well as the forthcoming EMOP designed to respond to the continuing influx of refugees in the country.

- Augment operational capacity to ensure sufficient and adequate ICT equipment, infrastructure and services to facilitate implementation of the relief operations.

#### **Cote d'Ivoire and Liberia:**

- Augmentation to information management capacities to ensure the collation and dissemination of vital information to facilitate the coordination and augmentation of the logistics capacity and to monitor WFP logistics response, as the crisis unfolds.

#### **Project Background**

1. The results of the 28 November presidential election runoff in Cote d'Ivoire were announced on 2 December 2010. However this was immediately disputed and currently the two presidential candidates have conducted separate swearing in ceremonies, each declaring himself president. The country remains in a political stalemate, with regional and international actors trying to resolve the situation through diplomacy.
2. Post-election violence has so far resulted in an estimated 170 deaths. The security situation remains tense although an overnight curfew imposed shortly after the election has now been lifted. International radio and television have also been suspended for a period.
3. The outbreak of post-election violence and general deterioration of the security situation have led to a new wave of internal displacement of people, so far 18,000 new IDPs have been registered in Cote d'Ivoire and the number continues growing. The new IDPs are primarily situated in the regions of Moyen-Cavally and Montagnes, in the western part of the country, and in the central regions of Haut Sassandra and Lacs.
4. In response to the newly internally displaced people in Cote d'Ivoire, WFP has launched an IR EMOP to assist the 18,000 IDP in the four regions mentioned above.
5. A significant number of people have been entering Liberia from Côte d'Ivoire since the onset of the current crisis. Currently<sup>1</sup>, the total number of refugees registered by UNHCR now stands above 22,000, with a notable sharp increase towards the last days of December 2010.
6. The Ivorian refugees are located close to the borders of Cote d'Ivoire, in the eastern part of Liberia. Upon request by UNHCR, WFP has launched an IR EMOP to assist initially the 15,000 refugees in Liberia. A larger EMOP is being drafted to potentially respond to 50,000 refugees and 10,000 host population groups, as the influx of people continues at the rate of 400 per day and food reserves of local population are rapidly depleting.

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<sup>1</sup> Registered by the 28<sup>th</sup> December 2010

## **Project Justification**

### Cote d'Ivoire needs and gaps

7. The implementation of IR EMOP 200226 and continued support to the existing PRRO 106720. "Assistance to populations affected by the Côte d'Ivoire protracted crisis" necessitates the transportation of food, which is primarily located in Abidjan to regions in the western and northern part of the country. The current crisis has already significantly reduced the capacity of the commercial sector and transportation prices have increased. Based on experiences from previous crisis in the country, as the situation deepens the commercial sector can no longer be relied on for the transportation of humanitarian relief items.
8. As the humanitarian community is scaling up its relief response, substantial amounts of life-saving relief items are reaching Cote d'Ivoire. In order to ensure these life saving supplies reach the most vulnerable people affected by the crisis in a timely and efficient manner, immediate logistical augmentation, coordination and support is required.
9. Currently, there is a UN Peacekeeping force, UNOCI, present in Cote d'Ivoire. In order to ensure movement of food from across regions, coordination with the military and UN forces might be required, particularly for convoy protection.
10. In order to accommodate the increased requirements for the delivery of food and non-food items inside Cote d'Ivoire, there will be a need to set up logistics hubs in Abidjan, Man and Odienne. Currently the cluster approach is not being utilized, however activation of the Logistics Cluster is likely.
11. To ensure secure communications and to allow for data communications, ICT capacity will be need to be augmented in all locations included under this Special Operation.

### Liberia needs and gaps

12. The growing number of refugees that WFP is providing assistance to under IR EMOP 200227 as well as the local host populations in need are located across the border from Cote d'Ivoire in the eastern part of Liberia. This part of Liberia has limited access to the rest of the country, with roads from Monrovia and Harper in extremely poor condition, including several downed bridges. The area is not directly accessible from Cote d'Ivoire; as such the only viable option for overland access is via road from Monrovia. As the state of the infrastructure is in such a dilapidated state, there is a need to assess and clearly identify the main roads and bridges that need minor rehabilitation and repairs to keep supply lines open, particularly from Saclepea to the distribution sites.
13. The area can be accessed by air through the airstrip in Saclepea, however this is currently not functional and rehabilitation work will be required before it can safely be utilized.

14. There are very limited warehousing facilities in the eastern part of Liberia close to the refugee camps and there is an increasing need for storage facilities. Additionally, there are no suitable structures or buildings for office facilities and staff accommodation.
15. Due to the poor conditions of the roads, and that the area can only be accessed by heavy duty, 6x6 trucks, and that there is no commercial fleet in country that operates these types of trucks, to reach the affected population in Liberia, WFP will need to augment its existing fleet of 6x6 trucks to handle the increased needs.
16. To support the expanded operational needs under this Special Operation, the ICT capacity in Saclepea, Zwedru, Harper and Gbarnga will be augmented with additional staffing and equipment.

### **Project Objective(s)**

#### For Cote d'Ivoire:

17. The objectives of Special Operation 200234 are:

- Ensure the uninterrupted supply of life-saving relief items to the affected population in Cote d'Ivoire under EMOP 200225 and PRRO 106720.
- Facilitate the logistics and civil/military coordination and information management in support of WFP EMOP 200225, PRRO 106720.
- ICT augmentation to ensure sufficient and adequate ICT infrastructure and services are available to facilitate implementation of relief operation as outlined in EMOP 200225 in Cote d'Ivoire.

#### For Liberia

- Ensure the uninterrupted supply of life-saving relief items to the refugees located in the eastern part of Liberia.
- Facilitate the logistics and civil/military coordination and information management in support of WFP EMOP 200225.

### **Project Implementation**

#### For Cote d'Ivoire

18. WFP will create a logistics support unit in order to facilitate the increased need for logistical support, coordination and information management. There will be staff assigned in Cote d'Ivoire to run the unit, which will primarily support and facilitate the WFP operations, and will be liaising and coordinating with the relevant authorities. One officer will be designated to the coordination with the military, UN forces and potentially, anti-governmental elements.

19. There will be a need to augment WFP's transport capacity for the movement of life-saving relief items. A WFP fleet of approximately ten trucks with the capacity between 10 to 35 mt will be mobilized from within the region, either through leasing or through purchase. WFP will be responsible for the management and the maintenance of the fleet. If the need arises the service will also be offered to other actors from the humanitarian community on a full cost recovery basis.
20. In order to augment the logistical capacity and ensure the timely delivery of life-saving relief items, WFP will establish logistics hubs in Abidjan, Man and Odienne. Temporary storage facilities for food and NFIs will be created through the erection of Mobile Storage Unit (MSU) and through rental of existing commercial warehouses, where possible

#### For Liberia

21. WFP will undertake spot emergency repairs of roads and bridges along the most urgent/needed stretches to provide access to the eastern part of the country. The roads in question are on the axis from Bahn to Logatuo and from Bahn to Butuo. WFP plans to outsource the rehabilitation work to a partner organization.
22. The road conditions and the limited infrastructure necessitate delivery of the food by heavy duty 6x6 trucks. There are requirements for an additional 10 trucks, which are not available in Liberia in the commercial sector. The trucks will be mobilized from within the region, either through leasing or through purchase.
23. Augmentation to the workshop and fleet hub in Monrovia will be needed to ensure the continued upkeep of the WFP fleet, while accounting for the additional trucks.
24. Warehousing facilities will be augmented in the eastern part of Liberia. The warehouse compound in Saclepea will be enlarged to accommodate MSUs, which will serve as the hub for any incoming cargo from the airport, and will offer offices and staff accommodation for up to 15 people. Additional MSUs will be erected in Zwedru and Harper and storage facilities in Gbagba will be rehabilitated.
25. The old airstrip in Saclepea, which is currently not operational, will be re-surfaced, which will open the airstrip to facilitate small passenger and light cargo aircrafts.
26. A logistics coordination and information management unit will be set-up under and in support of the activities carried out under this Special Operation. This will include coordination and information internally in WFP and information sharing with other UN agencies and NGO. This unit will also be responsible for the CIVMIL related issues, as well as the establishment of a coordination channel with UNMIL.

#### **Project Cost and Benefits**

27. The total cost of running the operation is estimated at USD \$4,859,006 (See Annex 1 for Budget Summary)

This Special Operation is anticipated to bring forth many benefits:

- a. Save lives of the affected and displaced populations by ensuring that food is delivered in timely manner, which would otherwise not be possible under conventional road transport. The target groups are the displaced people in Cote d'Ivoire, refugees and local populations in Liberia.
- b. Contribute to prevent, or significantly reduce, risk of large-scale malnutrition for children by ensuring that food supplies are made available to them in a timely manner, or else children would be at the greatest risk of hunger, malnutrition, and hunger-related/nutrition-deficiency ailments.
- c. Facilitate delivery of essential health supplies, medicine, shelter equipment, etc. For other UN agencies and NGOs that would respond to the CIV + 5 crisis. and
- d. Fulfill WFP's mandate in emergency situations where the host Government does not have the necessary/requisite capacity to deal with the situation at hand.

### **Monitoring & Evaluation**

28. A compliance and cost effectiveness mission with support from the WFP logistics and transport branch shall take place during the project implementation to ensure a proper application of WFP standard rules and practices

29. The project will be managed as follows:

- The Regional Logistics Officer will provide oversight regarding the implementation of the Special Operation. Additionally, the Regional Logistics Officer will serve as the Project Manager.
- The Country Directors in the respective countries (Cote d'Ivoire and Liberia) will act as the fund's managers for this Special Operation while the WFP Regional Office OD Dakar will undertake funds allotments.

### **The performance indicators for this special operation will be as follows:**

#### Logistics Augmentation

- Kilometer of damaged road and bridges repaired
- Percentage of actual deliveries versus requirements
- Number of delivery points reached
- Actual food/ NFI tonnage delivered per month versus projected tonnage

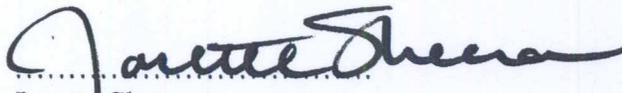
#### Telecommunication Augmentation

- MOSS compliant emergency telecommunications network established
- Uniform security communications and vehicle tracking established
- Establishment of coordination mechanism among humanitarian actors in regard to security and data communications
- Security telecommunications and back-up power equipment installed in all emergency operation centers and logistics hubs
- Project plan prepared based on initial assessment.

## RECOMMENDATION

This Special Operation covering the period from 24<sup>th</sup> January to 23<sup>rd</sup> April 2011 at a total cost to WFP of US \$4,859,006 is recommended for approval by the Executive Director with the budget provided.

## APPROVAL



Josette Sheeran  
Executive Director

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**Annexes :**

Project budget plan (not to be posted on WFP website)  
<http://docustore.wfp.org/stellent/groups/public/documents/forms/wfp204879.xls>

Summary of Logical Framework (best practice – not compulsory)  
<http://docustore.wfp.org/stellent/groups/public/documents/forms/wfp022350.doc>

Project Statistics (not to be posted on WFP website)  
<http://docustore.wfp.org/stellent/groups/public/documents/cd/wfp004994.xls>

List of acronyms (if necessary)  
Map (if available)