

**Pakistan<sup>1</sup> Project No. 200181**  
**Logistics and Telecommunications Augmentation, Aviation Services and Coordination in Support of the Humanitarian Community's response to the monsoon Floods of Pakistan**

B/R No.: 2

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**➤ BUDGET REVISION FOR SOs FOR THE APPROVAL OF THE DED & COO**

	<u>Initials</u>	<u>In Date</u>	<u>Out Date</u>	<u>Reason For Delay</u>
<b><u>ORIGINATOR</u></b>				
Country Office or Regional Bureau on behalf of Country Office	.....	.....	.....	.....
<b><u>CLEARANCE</u></b>				
Regional Director,	.....	.....	.....	.....
Project Budget & Programming Officer, RMBP	.....	.....	.....	.....
Chief, RMBP	.....	.....	.....	.....
Chief, ODLT	.....	.....	.....	.....
Director, ODL	.....	.....	.....	.....
Director and Deputy CFO, RMB	.....	.....	.....	.....
Director, ODI ( <i>ICT operations only</i> )	.....	.....	.....	.....
<b><u>APPROVAL</u></b>				
Deputy Executive Director and COO, OD	.....	.....	.....	.....

<b>PROJECT</b>	<b>Previous Budget</b>	<b>Revision</b>	<b>New Budget</b>
ODOC (US\$)	40,377,698	14,481,674	54,859,372
DSC (US\$)	3,986,396	1,844,435	5,830,831
ISC (US\$)	3,105,487	1,142,828	4,248,315
<b>Total WFP cost (US\$)</b>	<b>47,469,581</b>	<b>17,468,936</b>	<b>64,938,517</b>

**TYPE OF REVISION**

Additional DSC                     
  Additional ODOC   
  Extension in time   
  Other

**DISTRIBUTION:**

DED and COO	Deputy COO and Director, ODE	Director, ODL
Chief, ODLT	Director, ODX	Director and Dep. CFO, RMB
Chief, RMBP, ODXP, ODXR	Regional Director	Director, ERD
Country Director	Bgt/Prgrmming Officer, RMBP	RB Programme Advisor
OD Registry	Programming Assistant, RMBP	RB Programme Assistant
Liaison Officer, OD @	<i>Director, ODI (ICT operations only)</i>	

<sup>1</sup> If a regional project, please specify the countries concerned

## **NATURE OF REVISION:**

An increase in ODOC and DSC to support the activities detailed below and to extend the project in time until 31<sup>st</sup> July 2011.

### **BACKGROUND:**

The worst monsoon rains in Pakistan's recent history have caused significant loss of life, population displacement and widespread destruction of land and infrastructure. According to the National Disaster Management Authority (NDMA), the crisis has affected more than 18 million people. The Government of Pakistan declared a "state of calamity" in several regions and requested urgent international humanitarian assistance to support their relief efforts.

Damaged infrastructure and the continued presence of flood water in some areas is still impeding the humanitarian community's access to highly vulnerable populations. Currently, the most inaccessible areas are in Khyber Pakhtunkhwa (KPK) and Sindh provinces.

On 13 August 2010 WFP launched Special Operation 200181. A Concept of Operations was developed, in coordination with the local and national authorities and the Humanitarian Community, to support the relief effort by filling gaps in the logistics and emergency telecommunications response to enhance the humanitarian community's ability to respond. The special operation was originally designed to last for a period of three months at a total estimated cost of US\$13,454,607.

Following the review of the "Pakistan Initial Floods Emergency Response Plan" by the Humanitarian Community and the Government of Pakistan in September 2010, the special operation was extended for a further three months until mid February 2011, with a revised cost of US\$ 47,469,581.

### **ACHIEVEMENTS TO DATE**

- **Logistics Cluster Coordination:** WFP augmented the already existing Logistics Cluster cell in Islamabad with additional staff including two dedicated information management officers and a GIS officer. In addition Logistics Cluster coordination cells were established in Sukkur, Peshawar, Multan, Hyderabad and Dadu with a dedicated Logistics Cluster Coordinator and support staff in each location. Regular logistics coordination meetings are taking place in all locations. In order to support operational decision making, relevant logistics information products, including maps, are distributed to the humanitarian community through a dedicated Pakistan operations page on the Logistics Cluster website and a moderated mailing list.
- **Staging Areas and Transit Hubs:** WFP's existing staging area and transit storage capacity in Peshawar was expanded, in order to replace similar facilities that were lost at the PirPai Humanitarian Logistics Base due to the flood damage. In addition, due to the nature and scale of the disaster, WFP established logistics hubs with transit storage facilities for use by the Humanitarian Community in Besham, Dadu, Ghazi, Islamabad, Hyderabad, Karachi, Khwazakhela, Meira, Multan, Nawabshah and Sukkur, with dedicated Logistics Cluster staff to manage the facilities. The facilities serve as cargo consolidation points for the humanitarian community, offering short-term transit storage, allowing an unimpeded flow of life saving relief items to affected communities. As of the 15<sup>th</sup> December 2010 the total volume of humanitarian cargo handled by these facilities is in excess of 80,000 cubic metres.
- **Air Operations:** As requested by the Government of Pakistan and the humanitarian community, WFP launched an UNHAS operation to facilitate the delivery of urgent and life-saving relief supplies to isolated populations that could not be reached by surface means, as well as for the transportation of relief workers to these same areas. As of 15 December 2010 WFP/ UNHAS has a fleet of nine heavy lift helicopters operating in the country and has moved 2,858 metric tonnes of humanitarian cargo. In addition the Logistics Cluster has facilitated the use by the Humanitarian Community of government and military air assets under the direction of the NDMA. As of 15<sup>th</sup> December 2010 the movement of 8,919 metric tonnes of humanitarian cargo has been facilitated by the Logistics Cluster.
- **Civil-Military Coordination:** At the suggestion of WFP, a civil-military liaison structure was created in order for the Logistics Cluster to liaise with military actors on the ground on operational logistics issues. Chaired by the NDMA, the *Joint Aviation Operations Group* coordinated the use of all air assets (civilian and military) in the flood response. The group facilitates the use of non-UNHAS helicopters and fixed-wing aircraft by the humanitarian community through joint tasking based on cargo movement requests received centrally by the Logistics Cluster.

- **Emergency Telecommunications Cluster:** The existing WFP team on the ground was augmented with dedicated staff for Emergency Telecommunications (ETC) coordination. WFP, in collaboration with other ETC members, conducted a joint assessment of the telecommunications infrastructure at the onset of the emergency. WFP provided common data services to the humanitarian community to accommodate other ETC partners who faced difficulties gaining access to affected areas in the first phase of the emergency. Internet cafés were established by WFP in Hyderabad, Multan and Sukkur, providing NGOs and UN agencies with email, internet and print services as well as ICT technical support staff.

In its role as ETC cluster lead, WFP also provided coordination services which have ensured an effective role out of security telecommunications networks in six new locations (Multan, Sukkur, Hyderabad, Kohat, DI Khan and Mingora/Swat). Existing systems were also upgraded in seven locations (Islamabad, Lahore, Peshawar, Abbotabad, Quetta, Karachi, Muzaffarabad). WFP's role in coordinating the implementing agencies ensured that MOSS (Minimum Operating Security Standards) compliant VHF communication services were supplied to all areas where UN operations were in progress.

- **Safe and Secure Staff Accommodation:** Due to the limited availability of secure accommodation for humanitarian workers in the heavily affected province of Sindh, a base camp has been set up with the support of the International Humanitarian Partnership (IHP). A MOSS compliant camp with the capacity to provide living quarters for 72 people was established in Sukkur. The camp is managed by WFP on a partial cost-recovery basis, with allocation of bed space based on priorities set by the Humanitarian Country Team.
- **Strategic Airlifts:** At the beginning of the flood response WFP EMOP 200177 had requirements for specialized ready to use supplementary foods that had exhausted local and regional stocks as well as regional production capacity. Therefore orders were placed with international manufacturers for urgent delivery of these specialized foods as soon as production was complete. Given the urgency of the requirement it was necessary to airlift the commodities into Pakistan as soon as they came off the production lines in Europe and the USA. Ten commercially chartered airlifts took place to move ready to eat supplementary foods into Pakistan. In addition to the commercially chartered flights, cargoes were also uplifted using "pro-bono" and "in kind" flights provided by TNT, USAID, the Government of France, Russian Aviation and NATO .
- **Humanitarian Logistics Hubs:** The Special Operation includes the establishment of three strategically located, permanent logistics hubs to support the emergency stockpiling and emergency response capacities of the NDMA and the Humanitarian Community. These hubs are to be built on land donated by the Government of Pakistan. However, at this point in time the Government of Pakistan is yet to decide on the land to be made available which has resulted in a delay in implementation. The construction of these hubs is in-line with WFP/NDMA's MOU with regard to logistics preparedness and response, and will follow the same operational modalities that were created when establishing the Humanitarian Logistics Base in Pirpai. Additionally, it will fit within the larger "One-UN" Disaster Risk Mitigation (DRM) project currently co-chaired by WFP.

## **JUSTIFICATION FOR THE REVISION:**

Based on the review of the "Pakistan Initial Floods Emergency Response Plan" by the Humanitarian Community and the Government of Pakistan in September 2010, the relief period was extended to six months and this special operation was revised and extended accordingly until mid February 2011. This revision included an extension of the UNHAS air operation until the end of November 2010. However as we approach the closing date of the special operation it is apparent that some activities will need to be extended further.

## **Air Operations**

**Sindh Province:** The slower than expected recession of flood water in Sindh Province, including large areas of standing water which will not be able to flow back into the Indus River, continues to leave areas of the province, particularly around Jamshoro and Dadu, inaccessible by road. As a result the Humanitarian Community and the Government of Pakistan has requested UNHAS to continue to provide air cargo and passenger transport services in Sindh Province for an additional month until the end of December 2010. To supplement this the Logistics Cluster will also continue to facilitate, where available, the use of non-UNHAS air assets by the Humanitarian Community for deliveries into the cut-off areas.

**KPK Province:** Flooding in Khyber Pakhtunkhwa (KPK) Province caused damage to roads and over 240 bridges. The majority of the damaged infrastructure has not yet been repaired or has only been partially rehabilitated. Access issues due to damaged infrastructure is being further exacerbated by the winter snows that have already begun to block the mountain passes and as such access is not likely to improve before Spring 2011.

There are an estimated 16,950 households still requiring assistance in inaccessible areas of KPK Province (13,450 in Kohistan and 3,500 in Swat). These figures are estimates for households that will remain in the area throughout the winter and excludes those families that are expected to migrate to lower areas. Overall, it is estimated that 2,000 mt of food and 750 mt of other relief items will have to be delivered by air to KPK province between December 2010 and February 2011.

Until the end of November 2010 the Humanitarian Community was accessing cut-off areas in KPK Province through helicopter assets provided primarily by the US military and coordinated through the *Joint Aviation Operations Group* and the Logistics Cluster. With the departure of the US military at the end of November the Humanitarian Country Team and the Government of Pakistan have requested WFP to provide UNHAS services for cargo and passenger transport in KPK Province up to the end of February 2011. Five WFP chartered helicopters will operate in KPK Province until 28 February 2011. In addition, to complement the UNHAS capacity, the Logistics Cluster will continue to facilitate the delivery of humanitarian cargo by Pakistani Military air assets, through the NDMA whenever such assets are available.

As a result of the above extended aviation activities, aviation staff will continue to be deployed in Islamabad until the end of February 2011 in order to conduct flight planning for UNHAS, liaise between UNHAS and Logistics Cluster cells in the remaining provincial locations and to manage the overall air operation. An Aviation Safety Officer and an Aviation Officer will continue to oversee the UNHAS passenger services.

### **Humanitarian Logistics Hubs**

As mentioned previously the establishment of three permanent hubs to support the emergency stockpiling and emergency response capacities of the NDMA and the Humanitarian Community has been setback due to a delay in the selection of sites by the Government. It is now estimated that these hubs will be complete and operational by the end of July 2011. Logistics Cluster staff at the Islamabad level will manage this implementation and also provide training to NDMA staff in areas such as warehouse and inventory management in order to ensure a smooth handover of the facility. It will also be necessary to include two engineers in the implementation team to ensure the quality of the project and compliance with necessary standards.

### **Logistics Cluster**

Logistics Cluster common storage facilities in Pakistan are currently planned to close at the end of January 2011, in line with the previous revision of the project. At that same time the responsibility for Logistics coordination at the provincial level will be mainstreamed into WFP regular activities. However in KPK Province it will be necessary to extend the common storage services, and maintain a dedicated Logistics Cluster coordinator until the end of February 2011 in line with the extension of the aviation services. This will ensure an efficient and coordinated use of the air assets, with transit storage facilities and staging areas in KPK area supporting a timely shunting of cargo thereby maximizing the number of helicopter rotations per day.

With the extension of aviation services in Sindh and KPK provinces it will be necessary to continue to provide a centralized capacity for the receipt of cargo movement requests and provision of cargo tracking services in Islamabad until the end of February 2011. It will also be necessary to retain a light coordination structure at the Islamabad level with a dedicated Logistics Cluster Coordinator to ensure an ongoing capacity to provide logistics coordination and information management services, to participate in Government and Inter Agency Standing Committee coordination mechanisms and provide overall management of the Logistics Cluster operations in Pakistan. This coordination capacity will remain until the end of July 2011 in line with the handover of the Humanitarian Logistics Hubs.

### **Emergency Telecommunications Cluster**

As per the previous budget revision data communication services, along with the necessary support staff, are being provided to the Humanitarian Community in Sukkur, Hyderabad and Multan until mid February 2011. However, given the number of organizations currently relying on these common hubs, these services will be continued until the end of July 2011 in line with the overall extension of the special operation. Provision was also made for establishment of three additional data hubs as geographic needs may change when displaced populations begin returning to their homes. However, the need for additional common hubs has not eventuated and this element of the project will not be

implemented. As per the previous budget revision, a dedicated ETC Cluster Coordinator will remain in place until February 2011. After this time the coordination responsibilities will be taken on by a WFP National ICT Officer and mainstreamed into regular Country Office activities.

In light of the above, this budget revision for the extension in time of the project until 31 July 2011 and overall budget increase of US\$17,468,936 is recommended for approval by the Deputy Executive Director and COO.

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