



**WFP (Somalia)**  
**SPECIAL OPERATION SO 200546**

Countries:	Somalia
Type of project:	Special Operation
Title:	Logistics Cluster Augmentation in Response to the Humanitarian Situation in Somalia
Total cost (US\$):	<b>US\$ 1,379,484</b>
Duration:	9 months: April 1 <sup>st</sup> – December 31 <sup>st</sup> 2013

### **Executive Summary**

WFP Somalia has maintained a Logistic Cluster Special Operation (SO 200344) since the onset of the emergency in 2011, this has now closed. This SO No. 200546 plans to refocus the efforts while continuing to provide the following services:

- 1) Logistics coordination and information management,
- 2) Augmented logistics capacity in the form of sea transport and warehousing.

After the initial Logistics Cluster Special Operation (SO 200344), a comprehensive Lessons Learned Mission as well as a full review of the Common Shipping Service, was held in Nairobi. The findings of the review indicated a unanimous need to continue the vital logistics services that were offered.

The success of the AMISOM (African Union Mission in Somalia) forces in liberating the port town of Kismayo and the immediate surrounding area, from Al Shabaab rebels, has enabled the humanitarian community to access the critical southern region of Somalia that had been inaccessible for several years. As a result, humanitarian partners are planning to scale up operations and delivery of essential good and services.

In addition, due to the improving security situation in Mogadishu as a result of the withdrawal of Al-Shabaab, a number of United Nations agencies and NGOs are planning to relocate country offices from Nairobi to Mogadishu. This process will necessitate the involvement of the Logistics Cluster to coordinate the timely and efficient movement of large quantities of equipment to Mogadishu to support the planned relocation.

### **Project Justification**

1. The situation within Somalia is evolving and some areas which were previously isolated are now accessible allowing humanitarian organizations to provide assistance to populations in need. In order to ensure that urgent relief commodities reach the most vulnerable people in a timely and efficient manner, immediate augmentation of logistics coordination and specific logistics support is required.

2. To address the lack of regular and commercially reliable sea transport from the Kenyan ports to Mogadishu and Kismayo ports, chartered sea transport is necessary. In this regard, WFP currently operates a vessel on a time-charter basis on which shipments for other humanitarian organizations could be accommodated on a cost recovery basis. In order to facilitate the use of this vessel the Logistics Cluster will coordinate and organize the movement of cargo on behalf of the humanitarian community.
3. The lack of adequate and accessible warehousing, both in Kismayo and Mogadishu ports, and in most of the areas affected by the internal conflict, has hampered the movements of life-saving humanitarian cargo.
4. There is a need for coordination and information sharing between the various actors in order to mitigate any duplication of effort and maximize the use of available logistics assets.

### **Project Objectives**

5. Through this Special Operation, the Logistics Cluster aims to support the humanitarian community with coordination mechanisms to deliver relief aid to beneficiaries. Based on the current gaps and bottlenecks identified, the Logistics Cluster objectives will include:
  - Support and augment the logistics capability of the humanitarian community.
  - The provision of enhanced coordination and information management.
  - The provision of essential logistics services required to support the delivery of life-saving humanitarian assistance.

### **Implementation**

6. The duration of this Special Operation will be 9 months. The operation will be adapted and revised as the situation unfolds and further assessment results become available, after a period of at least 3 months, and will include the possible provision of additional equipment and logistics common services as required.
7. Based on identified logistics gaps, the Logistics Cluster will implement the following services.
  - A) Logistics coordination and information management.
    - The Logistics Cluster will continue to provide operational information and updates through the existing dedicated Information Management platform. Coordination with other activated clusters and with the Office for the Coordination of Humanitarian Affairs (OCHA) will also be strengthened.
    - Reinforcement of the Logistics Cluster Cell in Nairobi, Kenya with a National Logistics Cluster Officer to support the coordination of the logistics response (frequency will be determined by the participants).
    - Should the security situation permit, an additional logistics coordination unit will be established in Somalia.

## B) Logistics Services

- Sea transportation: WFP will continue to provide cargo space on its time-charter vessel, MV Caroline Scan, on a full cost-recovery basis from Mombasa in Kenya to Kismayo, Mogadishu, Bossaso and Berbera in Somalia. The vessel will be provided with naval protection via the European Union Naval Force (EU-NavFor) as part of Operation ATALANTA.

To strengthen the coordination of the shipping services the Logistics Cluster will assign a roving Port Captain to oversee all aspects of this cost-recovery shipping service.

- Warehousing capacity: The Logistics Cluster will also make available sufficient number of Mobile Storage Units (10x32 m each) to be used by partners in order to augment and manage temporary storage capacity in specific locations inside Somalia, and when required, in neighboring countries facilitating cross-border operations.

These units will allow the prepositioning of cargo close to the critical regions in Somalia that can be rapidly moved when needed. They will provide a critical link in an expanding logistics pipeline, while promoting a more efficient and coordinated humanitarian response.

8. The Country Director of the Somalia Country Office will be the fund manager for this Special Operation and the Somalia Finance Officer will be the Allotment Manager. The Country Office will appoint a Logistics Project Manager who will be responsible for the implementation of the activities stated in the project who will be accountable to the Head of Logistics.

## Project Cost and Benefits

9. The total costs of the project will be US\$1,379,484

Description	
Other Direct Operational Costs (ODOC)	Value (USD)
<b>Operational Agreement Programming</b>	<b>308,000</b>
- Transport and handling for UNHRD equipment	50,000
- Wiikhalls, ground preparation, erection, fencing & lighting	50,000
- Security personnel	88,000
- Subcontracted warehouse services in Mogadishu	120,000
<b>Distribution Facilities and Project Materials</b>	<b>563,000</b>
- Mobile Storage Units (MSU's)	400,000
- Warehouse equipment	143,000
- Security items	20,000

Office Supplies. Communications & IT Equipment	61,750
Vehicle Leasing, Running, Equipment & Maintenance costs	64,400
<b>Total Other Direct Operational Costs (ODOC)</b>	<b>997,150</b>
<b>Direct Support Costs (DSC – Staff Salaries &amp; other costs)</b>	
International Professional Staff & associated costs	194,351
Local Staff – National Officer & associated costs	97,736
<b>Total Direct Support Costs (DSC)</b>	<b>292,087</b>
<b>Total WFP Direct Costs</b>	<b>1,289,237</b>
<b>Indirect Support Costs (ISC – 7%)</b>	<b>90,247</b>
<b>Total WFP Costs (Overall Project Requirements)</b>	<b>1,379,484</b>

10. This Special Operation will enable the humanitarian community to move larger quantities of humanitarian relief items into Somalia in a reliable and predictable manner, as well as facilitate communication and coordination, while preventing overlap in the response.

### Monitoring & Evaluation

11. A lesson learned mission was organised in December 2012, highlighting the best practices identified by partners during the 2011/2012 operation and compiling recommendations made by partners to the Logistics Cluster. Recommendations included the use of additional ports in Somalia by the Logistics Cluster and the provision of extra Mobile Storage Units (MSU) in specific locations.

#### Monitoring

- Best practices previously identified will continue to be implemented.
- Regular feedbacks and recommendations from partners will be organized and compiled during future Logistics Cluster meetings.

Key Performance Indicators for this Special Operation will be:

- Number of inter-agency coordination and information products produced and circulated through a dedicated mailing list and through the Logistics Cluster website (situation reports, snapshots, meeting minutes, maps, assessments)
- Number of coordination meeting conducted (Target: One per month)
- Number of agencies and organizations using storage facilities/amount of space utilized (Target: 20 organizations and 80% of space)
- Space available for humanitarian cargo on WFP's chartered vessel. (Target: 1,000 mt per voyage)
- Total number of organisations that have signed Service Level Agreements (SLA's) to utilise the cost-recovery shipping service (Target: 20)

### Risk Analysis and Contingency planning

12. A number of risks could impact the implementation of the operation. The main risks identified are presented through the three risk areas (contextual, programmatic and institutional). The subsequent narrative explains the risks and outlines mitigation measures to be taken.

#### Contextual Risks

13. The security situation in Somalia can deteriorate, which may place limitations on WFP's ability to perform or maintain services. WFP will work in close coordination with UNDSS to ensure timely communication of security situation at destinations and will plan its operations accordingly. Identification of operational hazards will be conducted on a regular basis and along established WFP security procedures, the relevant risk analyzed and mitigation actions taken in order to keep an acceptable risk level.

#### Institutional Risks

14. These include lack of adequate resources to meet the demands of stakeholders and consequent damage to WFP's reputation. If necessary, WFP will adjust its operational capacity to match the level of resources received.

#### Programmatic Risks

15. Given the potential for increased needs arising from an improvement in the security situation, clusters services described in this Special Operation might need to be expanded to different geographical areas and to be changed in line with emerging demands from stakeholders. As a mitigation measure, the logistics cluster operations will be monitored and scaled up or down depending on the needs expressed by the Government and/or Humanitarian partners. As the situation evolves, a budget revision might be needed.

#### **Exit Strategy**

16. Given the complex situation in Somalia WFP cannot envisage at this point the development of an exit strategy. WFP will rely on feedback from the cluster participants and OCHA and will devise an exit strategy accordingly. However, given the contractual arrangements, a scale down of the Logistics Cluster activities can easily be done.

#### **RECOMMENDATION**

This Special Operation is covering the period from April 1<sup>st</sup> to December 31<sup>st</sup> 2013 at a total cost to WFP of US\$1,379,484 and is recommended for approval by the Deputy Executive Director with the budget provided.

#### **APPROVAL**

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Date: .....

Amir Abdulla

Deputy Executive Director & Chief Operating Officer